

Message Text

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11

ACTION EB-11

INFO OCT-01 EUR-25 EA-11 ISO-00 IO-14 L-03 SSO-00 NSCE-00

INRE-00 USIA-15 OIC-04 CAB-09 CIAE-00 COME-00 DODE-00

INR-10 NSAE-00 RSC-01 FAA-00 H-03 SS-20 NSC-10 PRS-01

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TO SECSTATE WASHDC IMMEDIATE 310

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MONTREAL FOR US REP ICAO

E.O. 11652: N/A

TAGS: ETRN, SG, JA, XX

SUBJECT: CIVAIR: SENEGALESE PROPOSAL FOR NEW PROCEDURES OF
ELECTING ICAO COUNCIL

REF: STATE 40163

1. WE HAVE DISCUSSED SUBSTANCE REFTEL WITH ICHIOKA, HEAD,
SPECIALIZED AGENCIES DIVISION, UN BUREAU, FONOFF, ICHIOKA
SAID JAPAN IS NOT IN FAVOR OF SENEGALESE PROPOSAL TO
CHANGE SYSTEM OF ELECTING MEMBERS OF ICAO COUNCIL AND
CONCURS WITH US VIEW THAT COUNCIL PROBABLY WILL NOT AGREE
TO INSCRIBE PROPOSAL ON AGENDA FOR ICAO 21ST ASSEMBLY.
HOWEVER, ICHIOKA WAS NOT OPTIMISTIC, AS REFTEL SUGGESTS,
THAT A DECISIVE DEFEAT OF INSCRIPTION BY THE COUNCIL
WOULD DISCOURAGE SENEGAL OR OTHERS FROM PURSUING THIS
ISSUE ON ASSEMBLY FLOOR. IN FACT, HE SAID IT WAS GOJ'S
VIEW THAT 21ST ASSEMBLY ALMOST CERTAINLY WOULD TAKE UP
THE ISSUE WHETHER OR NOT IT IS FORMALLY ON AGENDA AND,
SINCE MAJOR AVIATION COUNTRIES CAN EASILY BE OUTVOTED BY
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COUNTRIES WITH LESSER NATIONAL AVIATION INTERESTS

(GENERALLY THE DEVELOPING COUNTRIES), THE ASSEMBLY WOULD ADOPT A REVISED ELECTION PROCEDURE GIVING GREATER COUNCIL REPRESENTATION TO DEVELOPING COUNTRIES.

2. IN THESE CIRCUMSTANCES, ICHIOKA SAID THAT EVEN THOUGH GOJ OPPOSES THE SUBSTANTIVE ISSUE, IT DOES NOT NECES-
SARILY AGREE WITH US THAT THE ISSUE CAN BE ABORTED IN ICAO COUNCIL BY PROCEDURAL TACTIC OF MUSTERING A LARGE NUMBER OF NEGATIVE VOTES ON QUESTION OF INSCRIBING SENEGALESE PROPOSAL ON ASSEMBLY AGENDA. IF JAPANESE ANALYSIS OF SITUATION IS CORRECT, I.E. THAT 21ST ASSEMBLY WILL ADDRESS THE ISSUE EVEN THOUGH COUNCIL DEFEATS MOTION TO INSCRIBE IT ON AGENDA BY WIDE MARGIN, JAPAN WOULD PREFER NOT TO AROUSE THE IRE OF DEVELOPING COUNTRIES UNNECESSARILY BY CASTING A RECORDED NEGATIVE VOTE WHEN COUNCIL TAKES UP QUESTION OF INSCRIPTION ON MARCH 4.

3. NEVERTHELESS, ICHIOKA SAID INTERESTED MINISTRIES WOULD GIVE URGENT ATTENTION TO POINTS RAISED IN REFTEL AND THAT POSSIBLY JAPANESE ICAO COUNCIL REPRESENTATIVE COULD BE INSTRUCTED TO USE OWN DISCRETION IN VOTING ON INSCRIPTION, AFTER CONSULTING WITH US AND OTHER LIKE-MINDED DELEGATIONS.
SHOESMITH

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